

Message Text

PAGE 01 STATE 237559

62

ORIGIN ACDA-19

INFO OCT-01 ISO-00 AEC-11 AF-10 ARA-16 CIAE-00 DODE-00

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AEC STHOMPSON

DOD (SUBSTANCE) JGRANGER

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PM - RMARTIN

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IO/SCT - FGALANTO

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

USMISSION IAEA VIENNA

INFO USMISSION NATO PRIORITY

AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY STOCKHOLM

AMEMBASSY MEXICO

AMEMBASSY MOSCOW

USMISSION GENEVA

AMEMBASSY VIENNA

AMEMBASSY BELGRADE

AMEMBASSY CANBERRA

C O N F I D E N T I A L STATE 237559

DISTO

E.O. 11652:GDS

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PAGE 02 STATE 237559

TAGS: PARM, IAEA

SUBJECT: NPT REVIEW CONFERENCE PREPARATORY COMMITTEE

REF: (A) USUN 4854; (B) IAEA VIENNA 9908

1. AFTER CONSIDERING FACTORS AFFECTING QUESTION OF SITE FOR NPT REVIEW CONFERENCE PREPCOM, WE HAVE CONCLUDED THERE WOULD BE SIGNIFICANT ADVANTAGE IN HOLDING PREPCOM MEETINGS IN GENEVA. FROM SUBSTANTIVE STANDPOINT WE THINK IT WOULD BE APPROPRIATE TO PLACE PREPARATIONS FOR CONFERENCE MAINLY IN THE HANDS OF DISARMAMENT REPS SINCE MAIN OBJECTIVE OF NPT CONFERENCE, AS WE VIEW IT, WILL BE TO DEMONSTRATE THAT NPT EFFECTIVELY SERVES COMMON POLITICAL AND SECURITY INTERESTS OF PARTIES AND TO UNDERLINE CONTINUING IMPORTANCE OF NON-PROLIFERATION OBJECTIVE. VIEWED FROM OTHER SIDE OF COIN, MANY OF NON-ALIGNED WILL REGARD MAJOR ISSUE OF CONFERENCE AS IMPLEMENTATION OF ARTICLE VI ON FURTHER DISARMAMENT MEASURES. ISSUES SUCH AS SAFEGUARDS SYSTEM AND TECHNICAL ASSISTANCE, HOWEVER MUCH ATTENTION THEY RECEIVE AT CONFERENCE, WILL PROBABLY NOT POSE SUCH SERIOUS PROBLEMS FOR PREPCOM, ALTHOUGH WE BELIEVE IT TO BE EXTREMELY IMPORTANT THAT U.S. AND FRIENDLY DELS HAVE EXPERTS AVAILABLE TO DEAL WITH SAFEGUARDS, IAEA, AND CIVILIAN NUCLEAR COOPERATION

ISSUES SHOULD THEY ARISE.

2. TREATY CALLS FOR CONFERENCE IN GENEVA AND THERE ARE ADVANTAGES IN HOLDING PREPCOM MEETINGS SAME PLACE AS CONFERENCE. GENEVA WOULD BE MOST CONVENIENT FOR SIXTEEN PREPCOM MEMBERS THAT MAINTAIN DISARMAMENT DELEGATIONS IN GENEVA. WE BELIEVE MOST OF PREPCOM MEMBERS REPRESENTED AT CCD WILL WISH TO BASE PARTICIPATION IN PREPCOM PRIMARILY ON THEIR DISARMAMENT DELEGATIONS, SUPPLEMENTING DELEGATIONS BY ADDITION OF NUCLEAR EXPERTS TO DEAL WITH ISSUES AFFECTING IAEA.

3. AVAILABILITY IN GENEVA OF UN STAFF THAT PROVIDES SERVICES FOR CCD OFFERS SIGNIFICANT ADVANTAGES. THIS STAFF, OPERATING UNDER LEADERSHIP OF SYG'S SPECIAL REP TO CCD (AMB PASTINEN), IS FAMILIAR WITH CCD CONSENSUS PROCEDURES AND IS ACCUSTOMED TO MAINTAINING STRICT CONFIDENTIAL

PAGE 03 STATE 237559

NEUTRALITY ON SUBSTANTIVE ISSUES. (FYI. WE BELIEVE IAEA STAFF WOULD BE MORE SUBSTANCE-ORIENTED THAN GENEVA STAFF, PARTICULARLY ON ISSUES AFFECTING IAEA. EKLUND UNFORTUN- AT ELY HAS TAKEN A PUBLIC POSITION ON CONTROVERSIAL ISSUES RELATED TO REVIEW CONFERENCE. FOR EXAMPLE, IN OCTOBER 29 STATEMENT TO UNGA, EKLUND ECHOED NON-ALIGNED CRITICISM OF NUCLEAR TESTING STATES, INDICATING THAT "CONTINUOUS TESTING IN VARIOUS ENVIRONMENTS" HAS BEEN A FACTOR IN FAILURE OF NON-NUCLEAR-WEAPON STATES TO JOIN NPT, AND THAT CTB AND STRICT ADHERENCE TO NPT ARE NEEDED TO "REINVIGORATE THE CONCEPTS OF THE NPT." APART FROM IMPLIED INDISCRIMINATE CONDEMNATION OF ALL TESTING, CTB AND ALLEGED NEED TO "REINVIGORATE" NPT WILL BE AMONG MOST

CONTROVERSIAL ISSUES AT REVIEW CONFERENCE. THERE IS SOME SERIOUS CONCERN THAT EKLUND WOULD USE CLOSE PROXIMITY OF PREPCOM TO PROMOTE HIS VIEWS IN WAYS OR TO EXTENT THAT WE MIGHT NOT CONSIDER APPROPRIAE. END FYI.)

4. FROM PUBLIC RELATIONS STANDPOINT, MEETING IN VIENNA WITH IAEA AS HOST, PARTICULARLY IF MEETINGS TOOK PLACE WHEN THERE WERE NO OTHER MAJOR EVENTS SUCH AS MEETINGS OF IAEA BOARD, WOULD FOCUS PUBLIC ATTENTION ON PREPCOM TO UNDESIRABLE DEGREE, TENDING TO GIVE IT CHARACTER OF PRELIMINARY NPT CONFERENCE. GENEVA, ON OTHER HAND, BECAUSE OF OTHER ONGOING CONFERENCES AND COMMITTEES, ABSENCE OF ANY HIGH-LEVEL OFFICIAL RESIDENT "HOST" SUCH AS IAEA DIRECTOR GENERAL EKLUND, AND AVAILABILITY OF SAME UN STAFF PERSONNEL AS AT CCD, WOULD PROVIDE NEUTRAL ATMOSPHERE IN WHICH PREPCOM WOULD NOT BE OVERLY CONSPICUOUS. OUR OVERRIDING OBJECTIVE IS TO HANDLE PREPCOM ON AN INFORMAL BASIS BUT AS LOW KEY AS POSSIBLE.

5. OTHER PREPCOM MEMBERS APPEAR TO FAVOR MEETINGS OF PREPCOM IN GENEVA. UK REP AT UNGA TOLD OTHER NPT PARTIES HE HAD INSTRUCTIONS FROM LONDON IN FAVOR OF GENEVA, AND WE UNDERSTAND THAT WHEN FOREIGN OFFICE SUBSEQUENTLY LEARNED OF EKLUND'S OFFER TO HOST PREPCOM IN VIENNA (REF B), IT INSTRUCTED UK DEL IT SHOULD "FIRMLY OPPOSE" VIENNA. AT MEETINGS OF PRINCIPAL CO-SPONSORS OF RES L665, REPS OF USSR, SWEDEN, MEXICO, AND YUGOSLAVIA INDICATED ON PERSON-CONFIDENTIAL

PAGE 04 STATE 237559

AL BASIS THAT THEY CONSIDERED GENEVA MOST DESIRABLE SITE FOR PREPCOM. AFTER DELS LEARNED OF EKLUND'S OFFER SOVIET AND MEXICAN DELOFFS PRIVATELY REAFFIRMED THEY REGARD GENEVA AS BEST SITE FOR PREPCOM. NONE OF PARTIES PRESENT AT MEETING OF NPT PARTIES NOV 20 (REF A) TOOK ISSUE WHEN UK REP MADE DETAILED STATEMENT IN FAVOR OF GENEVA FOR PREPCOM MEETINGS. AUSTRIAN REP ALONE SUGGESTED HOLDING ONE OR MORE MEETINGS IN VIENNA, BUT NO OTHER PARTY EXPRESSED INTEREST IN AUSTRIAN SUGGESTION.

6. FOR USUN. YOU SHOULD INFORM KEY MEMBERS OF PREPCOM, INCLUDING UK, USSR, SWEDEN, MEXICO, YUGOSLAVIA, CANADA, AND AUSTRALIA, THAT WE FAVOR HOLDING MEETINGS OF PREPCOM IN GENEVA, LEAVING OPENING DATE TO BE SETTLED LATER. IF MEMBERS OF PREPCOM APPROACHED BY USUN SEEM AGREEABLE TO THIS APPROACH, WE WOULD EXPECT TO CONSULT OTHER PREPCOM MEMBERS TO VERIFY CONSENSUS FAVORS GENEVA. WE ASSUME UK WILL WISH TO TAKE ACTIVE ROLE IN CONSULTATIONS WITH OTHERS ON THIS ISSUE AND YOU SHOULD THEREFORE COORDINATE WITH UK DEL. IN EXPLAINING OUR PREFERENCE, YOU SHOULD STRESS CONVENIENCE OF HOLDING MEETINGS IN GENEVA WHERE MANY DISARMAMENT DELEGATIONS WILL BE AVAILABLE. IT IS

OUR INTENTION TO HOLD ALL MEETINGS OF PREPCOM IN GENEVA;
HOWEVER, IF FIRST MEETING INDICATES OUR OBJECTIVES WOULD
NOT BE SERVED BY SUBSEQUENT MEETING IN GENEVA, WE WOULD
THEN WISH TO CONSIDER AGAIN QUESTION OF BEST VENUE FOR
PREPCOM.

7. AS REPORTED IN IAEA 9908, EKLUND HAS OFFERED TO HOST
PREPCOM AT COST SAVING TO UN OF DOLS 80,000 COMPARED TO
ESTIMATE IN FINANCIAL STATEMENT WHICH SECRETARIAT PRE-
PARED IN CONSULTATION WITH PRINCIPAL COSPONSORS OF RES
L665. (ESTIMATE WAS ON BASIS OF MEETINGS IN GENEVA.)
THERE WILL ACCORDINGLY BE A STRONG DESIRE IN FIFTH
COMMITTEE, PARTICULARLY AMONG NON-PARTIES TO NPT, TO
CUT BUDGET ALLOCATION BELOW LEVEL REQUIRED TO PROVIDE
SERVICES IN GENEVA. USUN SHOULD INDICATE TO OTHER DELS
THAT, IN VIEW OF SIGNIFICANT ADVANTAGES OF GENEVA, WE
BELIEVE FIFTH COMMITTEE SHOULD ALLOCATE AT LEAST MINIMUM
REQUIRED TO HOLD MEETINGS IN GENEVA. AT SAME TIME YOU
SHOULD ALSO INDICATE THAT WE BELIEVE MEETINGS IN GENEVA
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PAGE 05 STATE 237559

CAN BE FUNDED AT LEVEL SOMEWHAT BELOW ESTIMATE BY
SECRETARIAT. NUMBER OF MEETINGS IN 1974 COULD IN OUR
VIEW BE REDUCED FROM THREE MEETINGS OF TWO WEEKS DURATION
EACH TO TWO MEETINGS. WE WOULD NOT WISH TO TAKE LEAD IN
SUGGESTING ELIMINATION OF PARTIAL SUMMARY RECORDS (WHICH
WE REGARD AS DESIRABLE TO SHOW PREPCOM IS OPERATING
OPENLY), BUT WOULD BE WILLING TO HOLD THESE TO ABSOLUTE
MINIMUM IF NECESSARY TO REDUCE DIFFERENTIAL BETWEEN
GENEVA AND VIENNA COSTS.

8. FOR IAEA. DRAWING ON MATERIAL ABOVE AS APPROPRIATE,
YOU SHOULD EXPLAIN TO EKLUND THAT WE HAVE CONCLUDED
MEETINGS SHOULD TAKE PLACE IN GENEVA BECAUSE OF PRESENCE
THERE OF NUMEROUS DISARMAMENT DELEGATIONS AND BECAUSE
MANY ISSUES INVOLVED IN CONFERENCE ARE POLITICAL AND
AFFECT ENTIRE RANGE OF DISARMAMENT ISSUES. WE ARE OF
COURSE CONFIDENT PREPCOM WILL FIND APPROPRIATE WAYS TO
CALL ON IAEA FOR ITS PROFESSIONAL ADVICE. KISSINGER

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